

Trust and Credibility in Complex Costing

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Agenda

- What is Costing and Why Should We Care?
- Credibility
 - Must know how much we can trust
 - Evolution of Cost Estimates
- Trust in Public Spending
 - Accountability, Planning, Value
- Context: Canada's Defence Funding
- Case Study: NORAD Modernization



What is Costing?

COSTING IS:

An emerging & growing
FINANCIAL MANAGEMENT
DISCIPLINE in the public sector

A **FUNCTION** that involves compiling cost information to serve a specific purpose

IMPORTANCE

Cost information helps decision makers at all levels understand the financial impact of the decisions they make and the initiatives they propose



Cost Estimation

- Collection, analysis, and projection of financial information
- Programs Operational, people-oriented
- Projects Acquisitions
- Governed by financial principles, cost estimation body of knowledge, and TB Policies
- Uses a variety of inputs: Economic (inflation, exchange rate) and business data (RFPs, bids, historical cost data, international 'like' cost data)



Credibility

- Costing supports planning and decision making
- Good cost estimation frames the uncertainty inherent in estimates...
 - Available information
 - Economic and business environment
 - Specific solutions to identifiable requirements
- ...and accounts for plans to mitigate or contain that uncertainty
- Contingency, off ramps, cabinet discussion
- Cost estimators present estimates and a context
- Forms an important basis for understanding government decisions and planning

The Evolution of Cost Estimate APPROVAL **Defence Capabilities** Project Management MND and Treasury Board (DCB) Board (PMB) **Board** STAGE Capability need Official approval sought · Preferred option confirmed (DCB1) challenged · Project authority (PA) · Business Case and and Expenditure · Affordability discussed options developed authority (EA) · Recommended for Preferred option MND, TB, or further chosen (DCB2) development **EARLY PROJECT CONSIDERATIONS** DEFINITION IMPLEMENTATION DISPOSAL Definition PROJECT Identification **Options Analysis Implementation** STAGE Indicative or · Rough Order of · Very Rough Order of Substantive Cost Substantive Cost Magnitude (ROM) Magnitude (VROM) · Project plan well defined · Final option chosen · Business case gives Very little · Risks in contract performance and · Key planning information available planning any additional work required assumptions, incl. assumptions still RISKS to set cost · Logistics and support unverified funding, equipment availability, industry · Contracting activity capability, FOREX risks delivers further data: industry capacity, bid cost data



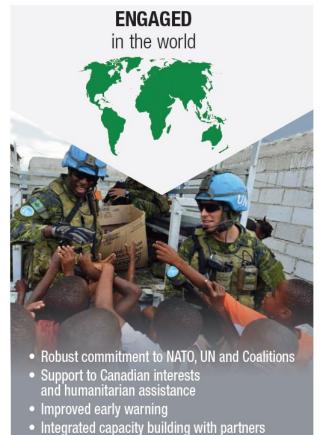
Trust

- Credibility is a foundation stone for trust in public spending
- Transparency permits the communication of decision-making process and outcome
- This drives accountability at all levels of government
- Also permits broader planning and coordination across government and with industry
- Ultimately, drives value for money

Canada's Defence Policy – Strong, Secure, Engaged









Canada's Defence Policy

Budget 2022: A total of **\$8 billion in new funding** over five years—on top of planned increases associated with Strong, Secure, Engaged

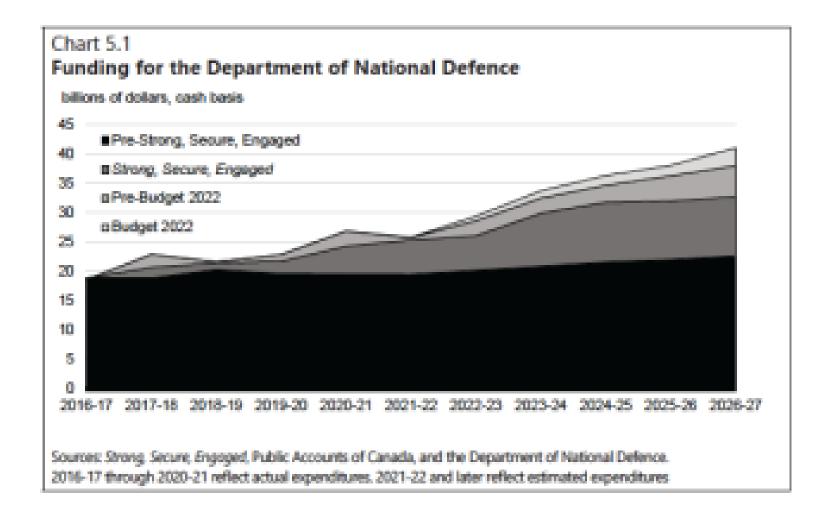
NORAD modernization: \$3.0 billion for the first six years and **\$38.6 billion** over 20 years on an accrual basis

Defence Policy Review: Budget 2022 announced a review to allow Canada to update its existing defence policy





Canada's Defence Policy





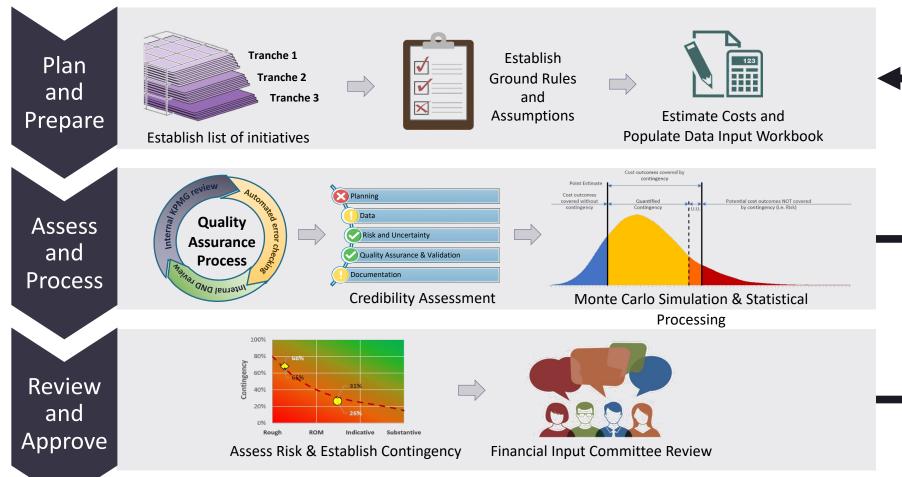
Department of National Defence (DND) Experience

NORAD Modernization Memorandum to Cabinet

- Unprecedented Continental Defence MC proposal consisting of DND/CAF capability and infrastructure investments for the next 50 years, positioning NORAD to adapt to future requirements
- Strategic alliances and working relationships at all levels, across DND and central agencies
- Foundational document for the CAF/DND and Government of Canada to obtain approval to realize the goal of moving towards a more agile, responsive and modern force
- Intended to amplify Strong, Secure, Engaged advantages and position NORAD to adapt to future requirements

Department of National Defence (DND) Experience

NORAD Modernization Costing Process







Questions?

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Government of Canada

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